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Groundwater Governance in South Africa Case Study: Dinokana / Lobatse Transboundary Dolomite Aquifer

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Too Big to Fail: The paradox of groundwater governance

- " Understand the impediments
 - o to improved governance of groundwater
 - to groundwater forming an integral part of IWRM in developing countries
- " Explore groundwater opportunities for adaptation to climate change







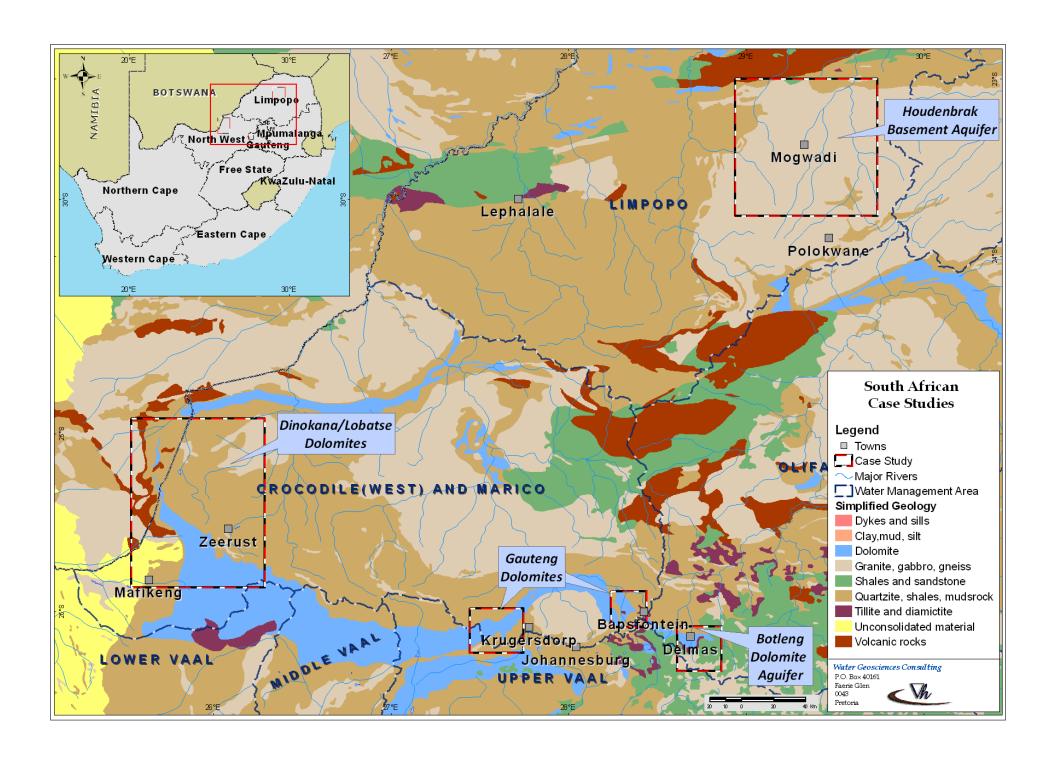


Groundwater governance analysis

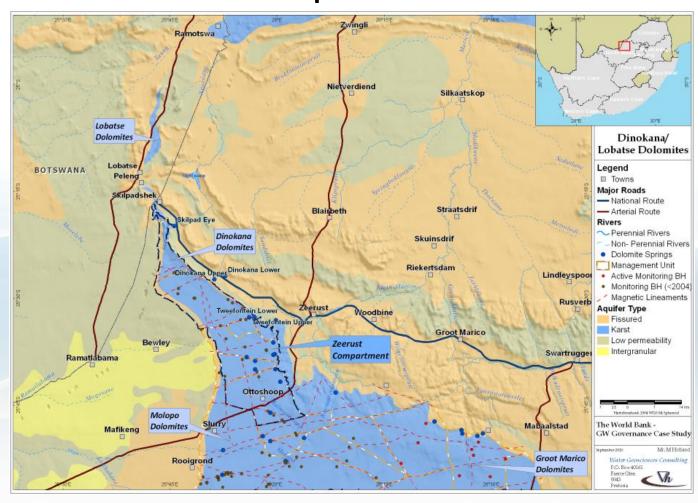
- National strategic, policy and planning levels
- Local institutional levels
- . Local level:
 - Botleng Dolomite Aquifer
 - " Gauteng Dolomite Aquifers
 - " Houdenbrak Basement Aquifer
 - Dinokana-LobatseTransboundaryDolomite Aquifer



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Insufficient knowledge on the potential and limitations of the aquifer



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Karst aquifer (Malmani Dolomite):

"Transboundary aquifer -Botswana and South Africa

"High S & T: $> 1000 \text{ m}^2/\text{d}$

"BH yields >25 l/s

"Recharge: 5-15% MAP (400-600 mm)

"Vulnerable to overexploitation and pollution

Groundwater use:

"Domestic water supply (rural/municipal); Agriculture (irrigation); Industry

"Three wellfields to meet demand of Zeerust and surrounding communities (5.5 Mm³/a)

"Abstraction rates exceed sustainable abstraction limit

Typologies and threats

Typology	Situation / process	High Risk	Medium Risk	Low Risk
Risk of extensive quasi- irreversible aquifer degradation and subject to potential conflict	Intensive exploitation (leading to land subsidence, saline or polluted water intrusion)	√		
amongst users	Vulnerable to pollution from land surface (vulnerability, pollution)	√		
	Depletion of non-renewable storage (in aquifers with low contemporary recharge)			√
Potential water use conflict but not at risk of quasi-irreversible aquifer degradation	With growing large-scale abstraction (especially in aquifers with high T/S ratios)		√	
	Vulnerable to point-source pollution (vulnerability, pollution)	√		
	Shared transboundary resource		✓	
Insufficient (or inadequate use of) scientific knowledge to guide development policy & process	Potential to improve rural welfare & livelihoods (not fulfilling MDG potential)		√	
	Natural quality problems (e.g. As, F)			√
global environmental solution	Scope for large-scale planned conjunctive use (urban W/S or irrigated agriculture)		√	_R [♠]

Local groundwater management

Water management institutions:

- " CMA not established (form part of the Limpopo WMA)
- " DWA Regional Office interim CMA
- Ramotshere Moiloa Local Municipality / Ngaka Modiri Molema District Municipality.
- Botshelo Water Board operates as a Water Services Provider

Blue and green drop certification:

- Blue drop: Water quality management remains issue
 - Quality of drinking water in most of the supply systems show non-compliance to national legislation (SANS 241) and thereby pose a significant risk of infection
- " Blue drop : Average score 40.72 for NMMM DM (2012)
- " Green drop: Average score of 28.4%

Knowledge and capacity:

Groundwater studies (the issue no implementation of recommendations / no follow-up)







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Evaluation of groundwater governance provisions - effectiveness

Capacity	Criterion	Context	Prov.	Inst. capacity
Technical	Basic hydrogeological maps	For identification of groundwater resources	3	1
	Groundwater body/aquifer Delineation	With classification of typology	3	1
	Groundwater piezometric monitoring network	To establish resource status	1	1
	Groundwater pollution hazard assessment	For identifying quality degradation risks	1	1
	Availability of aquifer numerical ±nanagement modelsq	At least preliminary for strategic critical aquifers	2	0
	Groundwater quality monitoring network	To detect groundwater pollution	1	1
Legal & Institutional	Water well drilling permits & groundwater use rights	For large users, with interests of small users noted	2	1
	Instruments to reduce groundwater abstraction	Water well closure/constraint in critical areas	1	1
	Instruments to prevent water well construction	In overexploited or polluted areas	1	1
	Sanction for illegal water well operation	Penalizing excessive pumping above permit	0	0
	Groundwater abstraction & use charging	Resource chargeqon larger users	1	1
	Land use control on potentially polluting activities	Prohibition or restriction since groundwater hazard	0	0
	Levies on generation/discharge of potential pollutants	Providing incentives for pollution prevention	0	0
	Government agency as ±groundwater resource guardianq	Empowered to act on cross-sectoral basis	1	1
	Community aquifer management organisations	Mobilising and formalising community participation	1	0
Cross-Sector Policy	Coordination with agricultural development	Ensuring ±eal water savingqand pollution control	1	1
	Groundwater based urban/industrial planning	To conserve and protect groundwater resources	0	0
Coordination	Compensation for groundwater protection	Related to constraints on land-use activities	0	0
Operational	Public participation in groundwater management	Effective in control of exploitation and pollution	1	1
	Existence of groundwater management action plan	With measures and instruments agreed	2	1

Management measures

- Potential and limitations of aquifers
 - Quantification of key parameters
- Aquifer management guidelines for decision making
- Incorporation of the principles of uncertainty and risk of failure - using probability analysis in assured yield analyses
- Continuous monitoring of aquifer performance and periodic assessment of exploitation potential

Institutional measures include:

- Timescales for the establishment of CMA, and the various Water User Associations (WUA)
- Transformation of WUA diversity in stakeholders
- . Communication
 - regular monitoring of groundwater resources needs to be resuscitated, the results turned into useful information products, and these must be communicated to decision makers
 - Much closer communication between the DWA Regional Office and the DWA National Office is needed
- Recuperation of revenue for water charges



Management measures – 4 case studies

Macro policy adjustments	Regulatory provisions	Community participation
 Integration of NGS into NWRS, CMS, and other strategies Include groundwater abstraction in the water pricing strategy Harmonize water related legislation Integrate groundwater resource planning between different spheres of government 	 Registration of new wells and boreholes Review of general authorizations Registration of drillers Registration and verification of water use Simplification of groundwater licensing (e.g. single license for DWA and DEA) Timeous issuing of water use license Compliance monitoring and enforcement Protection zoning around boreholes and pollution pathways Establish regulations for borehole construction In stressed catchments implement compulsory licensing 	 Accelerate establishment of CMAs and WUAs Establishment of Aquifer Management Committees Stakeholder engagement in decision-making
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Observations in general dolomite aquifers

- . Important groundwater resource
- Less is known today about the dolomite aquifer systems than in the 1970s/1980s due to absence of investigations and monitoring since that time
- . Dewatering is taking place
- . Cannot separate surface water from groundwater
- Exploitation of dolomite requires continual monitoring and a strict pumping regime that limits drawdown



Thank you

